

1 **Persistent Organic Pollutants (POPs) and related chemicals in the global environment:**
2 **some personal reflections**

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8 **What are POPs and why are they interesting and important?**

9 In this article, I have been given the chance to ‘tell the story’ of POPs, through personal reflections on
10 how the field has developed. I hope I can do that by conveying some of the sense of excitement,
11 interest and importance for the environment and society that motivated me as a young research
12 scientist and reflect on some of the ongoing needs and priorities for the environmental chemistry and
13 chemicals management fields.

14 Persistent organic pollutants (POPs) and related chemicals are fascinating, because of their
15 combination of physical-chemical properties and complex effects.¹ Most are man-made, but some
16 also have natural origins. They are persistent in the environment - but can be broken down - variously
17 by biodegradation, atmospheric reactions, and abiotic transformations. They can exist in the gas or
18 particle phases – or both - in the atmosphere, and in the dissolved or particulate phases – or both - in
19 water. These combinations mean that they may undergo long-range transport in the atmosphere or
20 oceans, or they may stay close to sources. Hence, emissions from one country are frequently a source
21 of contamination to another country. They are also usually lipophilic, so – combined with persistence
22 – this means they can accumulate in organisms and bio-magnify through food chains. We all have a
23 baseline of POPs residues in our tissues – even the unborn foetus via placental transfer and the newly
24 born baby via mother’s milk. POPs in biological systems occur in mixtures, so confirming effects caused
25 by POPs on humans and other top predators is never straightforward. Depending on which papers you
26 read, POPs may be relatively benign, or they could be responsible for key sub-chronic and chronic

27 effects – on reproductive potential, on immune response, as carcinogens and on a range of
28 behavioural and cognitive endpoints.²⁻⁵ They could be a factor behind diseases and conditions which
29 have been increasingly reported and studied in modern societies. In short, they are endlessly
30 fascinating to scientists and a nightmare to regulators and policy makers.

31 Just now, I used the term ‘tell the story of POPs’. To me, this really is a classic story of environmental
32 science - a story of pollutants on a global scale, requiring multi-disciplinary teams to unravel their
33 behaviour, with a powerful narrative for the public, industry and policy makers of ‘unexpected
34 consequences’. Where do they come from? Where will they go? How long will they be on the planet?
35 What are they doing? There is also an unfinished and evolving story about whether we can prevent
36 more and new POPs entering our planetary system. It is a great case study for school kids and
37 undergraduates alike. It is also very real for many people in the world, who might be impacted by
38 living close to manufacturing facilities, combustion sources, or waste dumps, or who have elevated
39 dietary exposures, for example, or are worried about their baseline exposure from everyday products
40 around them.

41 **How the story started**

42 For me, the POPs story began with the publication of Rachel Carson’s classic book, *Silent Spring* in
43 1962.⁶ As a child, I remember my parents - who were fascinated by the natural world - telling me about
44 the book. The emotive issues raised by *Silent Spring* shaped me as I decided to study Environmental
45 Science at London University in the late 1970s (a subject not taken so seriously at that time), rather
46 than a more conventional subject. Manufacture of chemicals had been increasing dramatically
47 through the 1930-60s. Before *Silent Spring*, I suspect the general view in a rapidly developing world
48 was that the use of newly designed and manufactured chemicals – agrochemicals, industrial
49 chemicals, chemicals of commerce – was a ‘good thing’ that was bringing a brave new world of greater
50 food security, pest and disease control, improved standards of living and hygiene. Of course, we have
51 seen many such benefits from the chemicals industry, but – with the publication of Carson’s book and
52 the ensuing discussions – society started to become aware that there are always trade-offs and risks.

53 New chemicals cannot always be regarded as 'good'. As we know now, the case for chemical
54 use/restrictions is usually not black and white.⁷

55 Two key issues also came together to shape the research and evaluation of POPs in the 1960/70s. One
56 was the development of incredibly sensitive analytical methods and the other was the establishment
57 of biological monitoring schemes/archives. Nowadays it is often taken for granted that we have access
58 to sensitive, sophisticated and expensive instrumentation; we talk blithely about detecting parts-per-
59 billion, even parts-per-trillion, and below in the environment. We can routinely measure chemicals
60 that nobody knew were present in the environment in the past. However, we should not be motivated
61 simply by making measurements. We need to give context, to justify *why* we are studying trace
62 quantities of chemicals in the world around us, the significance (or otherwise) of levels detected and
63 what they may be doing to the environment, ecosystems and humans.

64 James Lovelock is perhaps best known as the author of the Gaia hypothesis, which argues that the
65 Earth can be viewed as a self-regulating 'organism' or system.⁸ However, he also invented the
66 electron capture detector (ECD) in the late 1950s, and by coupling it to gas chromatography was able
67 to detect trace amounts of halogenated chemicals.⁹ GC-ECD provided the ideal tool to measure
68 chlorinated organic molecules with high sensitivity and selectivity at that time. Prior to this – there
69 was little or no awareness that POPs were spreading around the planet and through food chains; we
70 are only able to fill in the pre-1960/70 time trends by retrospective analysis of archived samples, or
71 time resolved analysis of sediment cores. Now the ECD has largely been superseded by routine use of
72 benchtop mass spectrometers (GC-MS) for most analysis of traditional POPs, showing how analytical
73 developments have driven the science of research and monitoring of POPs.

74 By the mid-1960s, researchers applied these methods to screen biological samples from top
75 predator species, such as birds of prey, otters and marine mammals. Swedish scientists reported
76 high parts-per-million levels of polychlorinated biphenyls (PCBs) and pesticides in species and their
77 potential for toxicological impacts.¹⁰ This triggered one of the earliest examples of a 'voluntary
78 ban/restriction' on chemical manufacture and use. Monsanto was the major manufacturer of the

79 estimated 1.4 million tonnes of PCBs produced globally.¹¹ Markowitz and Rosner¹² recently
80 published an interesting perspective. They conclude: Despite Monsanto's claim that it 'voluntarily'
81 got out of the business (of PCB manufacture) in 1977, it was the concerted efforts of environmental
82 activists, regulators, and the media that forced Monsanto finally to make this decision, because of its
83 concern about the broad impact of the negative publicity on its image and ultimately its bottom
84 line.' In 2018, a classic paper was published which argued that PCBs are probably responsible for
85 major reproductive and immune system impairments to about half of the global population of killer
86 whales (*Orcas*)⁵ – even now - 50 years after PCB manufacture was curtailed.¹¹ Imagine if the early
87 ban had not taken place; the situation for top predators could have been even more dire. With
88 hindsight, the end result can be seen as a relatively rapid, very fortunate and far-sighted response.
89 Now we have the Stockholm Convention, which is the international instrument to ban or restrict
90 POP chemicals, but it was not in place until 2004 and the process to add chemicals to the list of
91 restricted substances can take many years. **Table 1** summarises the compounds and current status
92 of the Convention.

93 Co-ordinated collection of biological samples (biobanks, national archives) are an essential tool for
94 early warning of chemical problems. This work started in earnest in the 1960s. Such collections have
95 been invaluable for monitoring trends, providing definitive evidence of the changing chemical burdens
96 in ecosystems, their response times following management interventions and providing clues about
97 effects on key charismatic species.¹³⁻¹⁵ Without them, there would not have been early warnings and
98 restrictions on PCBs, DDT and other persistent and bio-accumulative chemicals.

99 **POPs as multi-media chemicals and as tracers of processes**

100 By the late 1970s/early 1980s, armed with the increasingly sophisticated analytical tools mentioned
101 above, focus switched to understanding POPs on the regional scale and their multi-media transfer
102 processes. Rather than simply studying direct 'visible' discharges of chemicals, attention started to
103 focus on 'diffuse' atmospheric emissions and transport mechanisms. The North American Great Lakes
104 provided a classic test system for the pioneering US and Canadian groups. Measurement, mechanistic

105 understanding and modelling approaches were being brought together by researchers, such as Terry
106 Bidleman, Steve Eisenreich, Ron Hites, Don Mackay, Derek Muir and Ross Norstrom. For the first time,
107 these scientists and their teams shed light on the combined role of physical, chemical and biologically
108 mediated processes on POPs. They brought clarity and quantitative understanding to: i. the potential
109 for dynamic exchanges of POPs between air-water bodies and the water column and underlying
110 sediments,¹⁶⁻²⁴ ii. mechanistic understanding to the processes of chemical bioconcentration,
111 bioaccumulation and biomagnification;^{25,26} iii. an appreciation of how effects of POPs on top
112 predators can occur far from sources.²⁷⁻³⁰

113 As a student, I remember reading how Beluga whales living in the St Lawrence Estuary – 1000s of km
114 from sources to the Great Lakes themselves – had accumulated such high residues of POPs that their
115 bodies were classified as ‘hazardous waste’ if they were washed up on the shore.³¹ After graduating
116 with my PhD in environmental chemistry in 1984, and starting a faculty position at Lancaster University
117 in 1985, I attended the annual North American SETAC conference in Toronto in 1987. I listened to the
118 session on POPs, and was overwhelmed by the quality of the science being discussed, and excited by
119 the way in which specialists in the chemical, physical and biological sciences came together to present
120 and discuss their findings. A major theme at that conference concerned POPs transferring to the Arctic
121 and the native peoples living there, in ecosystems which many people had previously believed were
122 pristine. The interplay between good science and the political and societal ramifications were
123 emerging and fascinating (indeed, a big push for the Stockholm Convention came from the indigenous
124 peoples of the circumpolar countries – see Downie and Fenge³²). I resolved to work on POPs myself
125 at that time. Interestingly, in Europe, a couple of related issues were emerging then too. One was the
126 role of long-range atmospheric transport (LRAT) in carrying acid rain, heavy metals and radionuclides
127 from the UK and other heavily industrialised countries to sensitive terrestrial and freshwater
128 ecosystems in Scandinavia. The other was a focus on dioxins and related compounds from waste
129 incineration and other combustion sources. Incineration was attracting much political attention, but
130 there were questions about whether this was the most important contribution to the dioxin

131 inventory.³²⁻³⁴ This required ultra-sensitive analytical procedures with high resolution GC-MS, so this
132 aspect of European POPs work was led by strong analytical chemistry groups in Germany and Sweden,
133 such as the teams of Karl-Heinz Ballschmiter, Otto Hutzinger and Christoffer Rappe. This research
134 helped pave the way for the step-change in analytical sensitivity which would be required to work on
135 POPs in remote 'receiving environments' such as the Arctic, Antarctic and deep oceans, and to address
136 questions around possible pre-industrial/natural sources of POPs. There were obvious parallels to the
137 pioneering work of Claire Patterson at CalTech, who had introduced a new level of analytical rigour
138 into studies on the sources and pre-industrial levels of lead. This was needed to resolve the highly
139 politically charged questions around the addition of lead to vehicle fuels and lead solder in food cans,
140 and the link to lead's possible neurotoxicological effects in modern societies.³⁵ His work led to a total
141 re-evaluation of the growth in industrial lead concentrations in the atmosphere and the human body.
142 Patterson had used an ultraclean chamber, one of the first 'clean rooms' and paid scrupulous attention
143 to sample collection and handling, so that his measurements of isotopic ratios were free of the
144 contamination from sampling equipment and modern ambient air and dust that confounded the
145 findings of other groups at that time. Inspired by such approaches, as our work on POPs started in
146 Lancaster, we learned how important it was to avoid samples becoming contaminated with ambient
147 POPs from the lab³⁶ and how all-pervasive POPs can be from diffusive sources, which can hamper
148 measurements in supposedly background environments.³⁷ All this was a steep but necessary learning
149 curve, before we could properly investigate the global scale movement of POPs and before research
150 on possible natural/pre-industrial versus modern anthropogenic sources could really begin in earnest.
151 This was an important topic for dioxins and furans (PCDD/Fs) in the 1980/90s, when there was a
152 prevailing view that their presence in the environment was 'recent', linked to chloroaromatic chemical
153 production and incineration of wastes containing chlorine, such as PVC plastic. However, with careful
154 control of sample collection and handling, elimination of sample contamination and ultra-sensitive
155 detection, analysis showed that: i. PCDD/Fs could be detected in samples that pre-dated the Cl
156 industry; ii. inefficient (low temperature) combustion of coal and wood (e.g. for domestic heating) and

157 even volcanic activity also led to PCDD/F formation; different sources have characteristic compound
158 signatures, which can be used as a source apportionment tool to improve emissions inventories. This
159 all helped to inform the public and policy debate and lead to scientifically based source reduction
160 programmes.³⁸⁻⁴¹

161 **POPs on a global scale - the 'big idea'**

162 Science works best when there are 'big ideas' and well-articulated hypotheses to test. Such an idea
163 emerged for POPs through the 1970/80s (see⁴²) and was further extended in the early 1990s, in classic
164 papers by Frank Wania and Don Mackay.^{43,44} The 'global redistribution' hypothesis proposed that
165 certain POPs can undergo LRAT, then be deposited onto the earth's surface, and potentially be re-
166 emitted to cycle (hop) again. Temperature is a principle control of this tendency to re-emit, such that
167 – over time and with repeated hopping if the chemical was sufficiently persistent – POPs would
168 ultimately 'condense' into colder environments. The Arctic, Antarctic and mountainous areas would
169 therefore become important sinks for some POPs. **Figure 1** shows the ideas presented in the original
170 Wania and Mackay papers – highlighting the key processes of *cold condensation or distillation*,
171 *fractionation* and *grass-hopping*. Their paper visualised and clarified processes that had been
172 discussed in a classic paper by Brynjulf Ottar entitled '*The Transfer of Airborne Pollutants to the Arctic*
173 *Region*' some years earlier.⁴⁵ Ottar's far-sighted article discussed re-emission, long-term transfer of
174 mercury and chlorinated hydrocarbons from warm to cold climates, the concept of equilibrium
175 between air and surfaces, different times required to attain equilibrium and the transfers to biota
176 from source – all key parts of the global re-distribution hypothesis. Interestingly, *before* the science
177 was resolved, the hypothesis acted to drive policy discussions and international agreements to restrict
178 transboundary air pollution, because it invokes several important ideas. For example: it focuses on
179 atmospheric transport as the key transfer pathways and therefore draws attention to trans-boundary
180 issues; the Arctic represents the key receiving system; it identifies humans and top predators in
181 remote locations as potentially vulnerable; and temperature is seen as the key driver, at a time when
182 climate change was also emerging as a global concern.

183 However, in the late 1980s/early 1990s, systematic evidence *specifically* supporting cold condensation
184 and global fractionation of POPs, and indeed evidence for large-scale global re-distribution of POPs
185 *generally*, was very limited. Certainly POPs were being detected far from sources,⁴⁵ but that could
186 simply be due to dispersion via LRAT, rather than repeated hopping. An early study of carbon
187 tetrachloride in seawater had found higher concentrations in polar waters than in temperate or
188 tropical ones,⁴⁶ but carbon tetrachloride is not a POP and more akin to the chlorofluorocarbons (CFCs)
189 which were being linked to ozone depletion over the poles by that time.⁴⁷ Calamari et al⁴⁸ published
190 an important early study, showing hexachlorobenzene (HCB) at higher concentrations in Arctic
191 vegetation than temperate or tropical vegetation, but again – by itself – this was not definitive
192 evidence, as there was an important confounding factor. Because there is no ‘standard plant’ growing
193 everywhere, they had to compare long-living lichens, mosses and pine needles from cold places with
194 short-lived tropical tree leaves. If plants have a high capacity to store airborne POPs in their waxy
195 cuticles, they could continue to take up POPs over months or years,⁴⁹ so exposure times differed for
196 the species tested. Later, this notion of a ‘standard sampler’ of air which could be deployed on
197 networks and transects inspired the development and widespread application of passive air samplers
198 (see below).

199 Against this back-drop, a series of scientific questions arose about the global re-distribution
200 hypothesis: Is global re-distribution really occurring for a range of POPs and conditions?; What is the
201 solid evidence for fractionation, cold condensation and hopping?; Are there really higher loadings and
202 doses of POPs in remote cold places than in warmer source areas?; Is temperature the/a ‘dominant
203 driver’ or are there confounding factors and other important processes controlling where POPs are
204 and where they might go?; Is the Arctic really a major sink? Will POPs approach a ‘global equilibrium’
205 over time and – if so – how long will this take?; What will ultimately control the clearance of a POP
206 from the environment, once it has been banned? Such questions led to a focus on studying
207 ‘background environments’, away from the direct impact of sources.

208 These are challenging questions to address, because there are often important confounding factors.
209 Proximity to/distance from sources, ongoing diffusive sources following a ban and varying source
210 strengths over time can all confound the picture, whilst environmental gradients of factors other than
211 temperature (e.g. precipitation, carbon stocks, ecosystem types) can impact what is deposited and
212 retained in the environment.

213 **Comments on the source term**

214 A new chemical can spread into the environment from fresh 'primary' sources and subsequently be
215 released from stocks, stores and environmental reservoirs, such as in-use products, waste dumps, soils
216 and sediments, waters – so-called 'secondary sources'.⁵⁰ For most traditional POPs (e.g. PCBs, the
217 pesticide dichlorodiphenyltrichloroethane (DDT) and other organochlorine (OC) pesticides, HCB – see
218 Table 1) there has been a 'pulse' of chemical introduced into the environment, following increasing
219 manufacture over several decades (e.g. the 1940-1960/70s), then a ban and decline in primary sources
220 (e.g. 1980s-present). The input source term will therefore have been changing throughout this period,
221 during which air-surface exchange moves the POP towards steady state between environmental
222 compartments. Simultaneously - removal from surface compartments to deeper horizons of soils,
223 water bodies and sediment, as well as degradation processes, have also been acting to remove the
224 POP from the 'recyclable pool' (see **Figure 2**). Given that POPs are inherently persistent and the
225 processes just mentioned act concurrently, measuring or deriving estimates of their loss/removal is
226 challenging.⁵¹⁻⁵⁵ Meanwhile, for some industrial POPs such as PCBs and polybrominated biphenyl
227 ether (PBDE) flame retardants, there could be substantial reservoirs of the chemical still in use, in
228 products or in wastes. Products such as capacitors, electronic goods and furnishings, for example, that
229 may contain industrial POPs can have life times of decades and they may themselves have
230 contaminated buildings and infrastructures close to points of manufacture and use, such that they will
231 slowly outgas or release POPs themselves over decades too. There is a parallel here with pesticides.
232 Pesticide stocks continued to be used in some regions of the world long after they were banned.
233 Unravelling the significance of different sources, reservoirs and sinks is a scientific challenge, but also

234 crucial to inform policymakers, faced with the question ‘is there more we can do to reduce POPs, or
235 have we taken most practical measures already?’ This, of course, is behind the Stockholm
236 Convention’s requirement for countries to conduct source inventories and monitoring of POPs.¹

237 **Gathering evidence to test the global re-distribution hypothesis**

238 Unravelling these various processes has required a combination of research approaches and tools.
239 These can be broadly grouped as follows:

240 *Global scale source and emissions inventories:* This is critical information, but often difficult to obtain
241 reliably and rigorously. It may be difficult to know how much of a POP was manufactured or released,
242 where and when. Tracking its use patterns can be very difficult too, and deriving estimates of
243 emissions from products in use, or from environmental reservoirs is subject to large errors. Early work
244 led by Knut Breivik on the global inventory for PCBs highlighted these uncertainties.^{12,57,58} Later
245 improvements became possible, as the early inventories helped identify the key uncertainties, so that
246 an iterative process of measurement/modelling and refinement helped close the gaps between
247 emission/release estimates and environmental measurements.

248 *Long-term time trend data at air monitoring stations:* This is a key source of information. It allows
249 changing emissions to be inferred, and the role of environmental factors (temperature, wind speed
250 and direction etc) to be understood. Such stations were first set up in the late 1980s/early 1990s
251 around the North American Great Lakes (the Integrated Atmospheric Deposition Network)⁵⁹ and the
252 Arctic and in the UK.^{60,61} These networks are still running today and are a valuable source of
253 information, from which the rates of POPs decline following bans and restrictions can be measured
254 directly^{62,63} and where the presence and increases of new compound classes can be detected. The
255 paper by Hites in this Special Issue showcases what is possible.⁶⁴ Unfortunately reliable air
256 measurements and time trends were not made directly pre-1990, because the analytical methods,
257 sampling equipment, resources and political will were not robust enough, so the pre-ban trends have
258 to be inferred by other means (see below).

259 *Passive air sampling techniques:* For the first time, passive air sampling allowed time-integrated
260 measurements to be made in many locations around the world *simultaneously*. This was a critical
261 requirement to enable source areas, gradients and remote areas to be identified, based on differences
262 in concentrations. Latitudinal transects were established specifically to look for evidence of
263 fractionation and cold condensation. A UK-Norway transect started in the early 1990s^{65,66} and is still
264 being maintained today. By the early 2000s, surveys were being undertaken at the continental scale
265 in Europe, North America and Asia⁶⁷⁻⁶⁹, while Tom Harner and colleagues established GAPS⁷⁰ - a
266 global air monitoring network for POPs - which has yielded a wealth of key data. Passive air sampling
267 is a tool which has been viewed with some scepticism, but is quick, convenient and low cost and has
268 become widely used and accepted as a key asset in the Global Monitoring Programme (GMP) operated
269 under the Stockholm Convention.¹

270 *Time trends from biological monitoring programmes:* As discussed earlier, systematic biological
271 monitoring schemes have proved invaluable in unravelling the changes in POPs over time.
272 Programmes established in the 1960/70s have been maintained for a few areas (i.e. the Great Lakes,
273 Sweden and the UK),^{13,15,71-73} so there is a limited geographical/latitudinal coverage, but well designed
274 and maintained biobanks are becoming a major resource for exposure monitoring and for research on
275 possible effects.^{3,4}

276 *Retrospective analysis of archived samples and dateable sediment cores:* Time trends have been
277 obtained for decades/centuries from sediment and peat cores, enabling the rise and fall of certain
278 POPs to be inferred,^{19,74} while analysis of carefully preserved stored samples can give clues about
279 historical levels.^{38-41,75} Again, these studies are mainly for temperate industrialised countries in the
280 northern hemisphere, so it is still difficult to build up a global picture of changing trends.

281 *Ship-based transects of air and seawater:* These can give snapshots of source-remote regions, and
282 important information on the dynamic exchange or equilibrium status of water bodies with the
283 atmosphere. They have helped identify important source areas and highlighted the close coupling of

284 air-water-phytoplankton systems in the open oceans, showing that biota can have a key role in
285 exchange and removal of POPs.^{51,76-80}

286 *Chemical marker techniques as indicators of fresh or weathered signals:* Primary emission signals will
287 be unaltered by the environment when they are first released. Chiral signatures and breakdown
288 products can provide *definitive* evidence that a compound has spent time in soil or water bodies, so if
289 they are detected in air they show that re-emissions must have occurred. Terry Bidleman has
290 championed this approach^{87,88} and there is a wonderful example in this Special Issue.⁸⁹

291 *Physico-chemically based multi-media fate models:* These are the remaining key part of the POPs
292 scientists' 'toolkit'. They can draw together estimates of emissions, transport and degradation/losses,
293 to help make sense of the whole story. They can be used to highlight the main areas of uncertainty
294 and to make forward projections. Their champion is Don Mackay and a succession of scientists from
295 his research group.^{25,26} There are many classic examples of their models being used as research tools
296 to elucidate global scale processing of POPs.⁸⁴⁻⁹⁴

297 **Primary (fresh) or secondary (re-emission) source dominated worlds**

298 Before examining some of the evidence for the global re-distribution of POPs, it is helpful to imagine
299 2 hypothetical scenarios and what environmental measurements would reveal in each case.

300 *A world still dominated by ongoing primary (fresh) sources of POPs and/or emission from*
301 *products/stocks:* Under this scenario, air concentrations would be highest close to sources/source
302 regions and lowest in remote locations. The *rate of change in air concentration* would match the
303 changing emission term and would presumably be similar near to the source and far away, assuming
304 the air masses travelled from the source area to the remote area. Concentrations in systems receiving
305 deposition would reflect the fact that the net flux is from air to the surface. There should be largely
306 'fresh and unweathered' chemical signatures in the air (minus any changes due to
307 photodecomposition or atmospheric reactions), with little evidence of biological alteration of the
308 signature.

309 *A world approaching steady state and/or dominated by secondary sources (re-mobilisation from*
310 *environmental reservoirs):* Under this scenario, concentrations in the air would be closely coupled to
311 their underlying surfaces. Air concentrations could be expected to fluctuate with surface temperatures
312 as POPs are re-emitted. The loadings to/from surface compartments (soils, water bodies, vegetation)
313 would be a function of their *storage capacity*,^{95,96} balanced with losses (e.g. biodegradation). Because
314 traditional ('legacy') POPs are lipophilic, this will reflect the organic matter (OM) loading of the surface
315 compartment. In soils, OM represents a large store, much of which will have accumulated prior to the
316 manufacture of POPs, but the surface layers will likely reflect several decades of POP
317 production/accumulation and may therefore broadly reflect the balance between cumulative POPs
318 deposition and any degradation. In lakes and oceans, the surface water's storage capacity for POPs
319 may be strongly influenced by water temperature in oligotrophic systems which have a low loading of
320 carbon, and by the biological (e.g. phytoplankton) carbon store in productive systems.⁷⁶

321 **What does the evidence reveal?**

322 So, what have the environmental datasets shown us? Which scenario(s) are supported by the field
323 data for different POPs?

324 *PCBs:* It is appropriate to use PCBs as a classic case, because we have the most complete information
325 for the global emissions inventory and environmental measurements. They are also a family of
326 chemicals with a gradation of physico-chemical properties, so they are ideal for looking for evidence
327 of fractionation and variations in approach to equilibrium. In summary, this what the PCB story shows:

- 328 i. Global production and use peaked in the 1960/70s, with temperate industrialised
329 countries in the Northern Hemisphere the main production and use areas.^{12,57,58}
- 330 ii. In those areas of the world, air concentrations appear to have declined steadily since then,
331 broadly matching the estimated trends for the atmospheric source inventories.^{62,63,66,73}
- 332 iii. Air concentrations still follow an urban > rural > remote gradient⁶⁷ and the rates of decline
333 are similar in different places on latitudinal transects.^{62,66,97}

334 iv. There is fractionation of different PCB congeners along the urban, rural, remote gradient,
335 in a way that is consistent with relative travel distances from primary source areas.^{63,66,85}
336 This means more volatile, lower molecular weight, photo-stable compounds travel
337 further.

338 v. Time trends in biota tissue concentrations are also similar on latitudinal gradients.¹⁵

339 vi. Chiral PCBs in latitudinal air transects are still racemic, although in underlying soils they
340 are not.⁹⁸ Preferential biodegradation of one stereoisomer over another in the soil occurs,
341 but that pattern is not reflected in the overlying air, indicating that fresh inputs of PCBs
342 still dominate the inputs to ambient air.

343 Essentially all these observations (i-vi) indicate that *the underlying trends in ambient PCBs have*
344 *been/are still broadly controlled by fresh outgassing from sources or products from the past - even now*
345 *- 50-60 years after voluntary bans on PCB production and use came into force worldwide.*

346 So, does this mean there is no evidence to support the global re-distribution hypothesis for PCBs? No
347 - there is also evidence that PCBs have undergone re-cycling and dynamic exchange between the air
348 and underlying surfaces:

349 vii. A number of studies have shown air concentrations undergo diurnal and seasonal cycling,
350 with higher concentrations when surface temperatures are higher. This phenomenon has
351 been observed above vegetated surfaces in rural areas, above coastal water bodies, over
352 parts of the remote ocean and in urban areas.^{77,99-103}

353 viii. Close coupling and near-equilibrium conditions have been reported between air and the
354 surface of large water bodies.²⁰ Removal rates to deeper waters are comparatively
355 slow,^{51,53} and surface layers of oceans and lakes can buffer the atmosphere.^{79,80}

356 ix. Terrestrial vegetation (grasslands, forests) has a large surface area covered in a thin layer
357 of wax, which is subject to a large diurnal temperature variation. This has a high capacity
358 to store and then exchange POPs with the atmosphere^{101,104-106}, so plant biomass is
359 important in the re-cycling story.

360 x. There is a strong correlation between PCB concentrations and the OM content of global
361 background soils. The correlation is strongest for lighter congeners, which can hop more
362 readily than heavier congeners.¹⁰⁷ When the same locations were sampled in 1998 and
363 2008, the correlation became stronger with time,⁹⁸ indicating an approach to air-SOM
364 equilibrium partitioning over periods of years/decades.¹⁰⁸ Soils with high OM status
365 (which mainly occur in northern hemisphere temperate and boreal latitudes), have a very
366 high storage capacity for POPs, probably making them a more important global sink than
367 the ice-sheets and cold waters of the Arctic and Antarctic. Indeed, they may have served
368 to 'protect' the Arctic from receiving such high loadings of POPs.

369 In short, the data for PCBs shows a complex interplay of many sources and many factors governing
370 their cycling. Now, in some parts of the world, lighter PCBs in the atmosphere may be beginning to
371 transition from being controlled by ongoing diffusive releases of fresh PCBs to reflecting a secondary
372 source controlled world,^{62,109} but it has taken many decades to reach this point.

373 However, the story of PCBs doesn't end there. Another important set of observations have been made
374 in parts of Africa and Asia over the last 10-20 years. Despite the fact that PCBs were never widely used
375 in these regions, some of the highest levels of PCBs have been recorded in these parts of the world.
376 This might initially seem in total contradiction to the ideas of the cold condensation theory. However,
377 the explanation is that there has been widespread bulk movement of PCBs (and PBDEs and other
378 POPs) in waste materials exported from the areas of former higher use – primarily in Europe and North
379 America.^{110,111} In part, the declines in 'the industrialised west' may reflect the exports of such
380 stocks.¹¹² Often the wastes are poorly dumped, sorted, or burnt on open fires, generating very high
381 emission factors. PCBs, DDTs and other POPs are also continuously sweating out of soils which have
382 been treated or contaminated in the past.^{82,113,124} In a sobering calculation, Kurt-Karakus et al¹¹⁵
383 estimated that soil treated with DDT could continue to emit it to the atmosphere for centuries to
384 come. It has been estimated that a single informal waste dump in China emitted ca 1 tonne PCB/year
385 to the atmosphere in 2006, more than the estimated emission for the whole of the UK in that year.¹¹⁶

386 There are probably hundreds of such sites across China, India, Pakistan and west Africa, for example.
387 Imports and open burning of such wastes is now heavily controlled in China, but this has probably
388 shifted the exporting (often illegally) of such wastes to other countries. For China, the legacy from
389 handling such wastes will remain an important part of their emissions inventory and baseline human
390 exposure well into the future.^{117,118}

391 We are also still learning about previously unknown sources. Unintentional production of PCBs via
392 combustion processes (e.g. metallurgical industries) and some manufacturing processes and re-
393 mobilisation during forest fires and natural burning events have also only recently been recognised as
394 unexpected contributors to the inventory.^{119,120}

395 *Brief comments on other 'legacy POPs' and related compounds - HCB, PBDEs, DDT, PCDD/Fs*

396 Hexachlorobenzene (HCB) has lower air-surface partition coefficient values and longer atmospheric
397 stability/residence times than PCBs, and it is therefore probably the POP that is furthest along in the
398 transition to 'global equilibrium'.¹²¹ It is reasonably well mixed in the atmosphere now and there is
399 evidence for its cold condensation. However, it has a range of industrial, agricultural and combustion-
400 derived ongoing sources, some of which are 'unintentional' as defined by the Stockholm Convention,¹
401 which complicate the picture.

402 In broad terms, the rise and fall of the flame retardant chemicals polybrominated diphenyl ethers
403 (PBDEs) and their primary versus secondary global source areas, latitudinal fractionation and the
404 regional re-distribution through transport in wastes mirrors that of PCBs.⁹⁸ However, the
405 input/decline 'pulse' is delayed by 20-30 years, because this class of compounds was manufactured
406 and restricted more recently.¹²²

407 The insecticide DDT was used in large quantities as an agricultural chemical in North America and
408 Europe in past decades, but its use phased out in the 1970s in the USA. There has been widespread
409 ongoing use in the tropical zones, because of its use as an insecticide in treating malaria.¹²³ However,
410 like many POPs, there is a surprisingly complex story of unexpected and ongoing sources.¹³⁰
411 Degradation forms an important part of its changing global mass balance and the trends in biota

412 bioaccumulation.¹⁵ Polychlorinated dibenzo-p-dioxins and –furans (PCDD/Fs) and polynuclear
413 aromatic hydrocarbons (PAHs) are ‘unintentionally produced’¹ primarily through different
414 combustion sources to the environment, both natural and anthropogenic. PCDD/Fs were also
415 impurities in a range of industrial chemicals. The trends for both groups have generally been declining
416 in many industrialised countries, as combustion and industrial sources have been controlled. Diffusive
417 sources, which are more difficult to control, probably now dominate fresh releases. However,
418 concentrations may be rising in some developing countries, linked to greater industrialisation,
419 combustion and waste generation.¹³¹

420 **Comments on the Stockholm Convention and its effectiveness**

421 In 2004, the Stockholm Convention listed 12 substances as POPs for internationally agreed control
422 (PCBs, HCB, PCDD/Fs, HCB, DDT and other organochlorine pesticides) (Table 1). The Convention
423 provides a mechanism for compounds and chemical classes to be proposed as POPs, thereby making
424 them the subject of international bans/restrictions. That process has brought forward other
425 compound/classes which have very similar properties to these original ‘legacy dirty dozen POPs’ (see
426 Table 1). However, in recent years some perfluorinated (PF) compounds, which have higher aqueous
427 solubilities and complex reaction chemistries, have also been proposed and added to the list. For these
428 substances, the issues of persistence are similar, but the primary modes of transport through the
429 environment can be via aquatic discharges, riverine flow, ocean currents and sea spray^{70,99,132-135} (see
430 also Sha et al.¹³⁶ in this issue). There are also interesting issues to address, because the compounds
431 targeted (PFOS, PFOA) are breakdown products of other PFs which are themselves chemicals of
432 commerce. Research on these compounds has therefore also focussed on comparing modes of
433 transport (water versus air) and seen the development of passive *water* samplers,^{137,138} so that
434 regional and global mapping of PFs is becoming possible, in the same way that passive air samplers
435 have been widely deployed for traditional POPs.

436 The Stockholm Convention drives a huge effort through the Global Monitoring Programme, which is
437 generating co-ordinated datasets which can be used to assess the effectiveness of the Convention.

438 This has really gathered momentum over the last decade and shows the power of mature international
439 co-operation. Jana Klanova and her team in Brno, Czech Republic have had a great part to play,¹³⁹ and
440 their article in this Special Issue gives recent updates and perspectives.⁶⁸ As the earlier example of
441 exporting/importing of hazardous wastes illustrated, the work to support the SC also needs close co-
442 operation with the Basel and Rotterdam Conventions, which address international movement,
443 handling and disposal of wastes.^{140,141} The European Commission also recently decided that by 2022,
444 persistent, mobile and toxic/very persistent very mobile (PMT/vPvM) substances should be included
445 as a new category of substances of very high concern (SVHC) under European REACH legislation.

446 **What have we learned from POPs?**

447 If we take a step back from the details, what have we learned from POPs that can help us improve our
448 management of chemicals in future? Perhaps we could summarise this simply as:

449 POPs get everywhere, often via practices, pathways and processes which were not originally
450 envisaged. Chemicals management therefore needs to address the whole life cycle of use/products,
451 and envisage unexpected consequences of poorly managed use; POPs take a very long time to
452 disappear and the current methods of international control are slow and cumbersome; in general, the
453 world is a better place without them. All of this implies chemicals management needs to be inherently
454 pre-cautionary and risk-averse. This is especially true, given the toxicological/ecotoxicological and
455 public health concerns surrounding POPs; these chemicals should not be allowed into our
456 environment.

457 **The bigger societal, science and policy picture of chemicals management**

458 As just described, slowly and step-by-step, there are international mechanisms working to rid the
459 world of troublesome persistent chemicals. This is great news, but it is – of course – addressing a
460 ‘downstream’ problem. Addition of chemicals to the Stockholm Convention list takes a long time and
461 – meanwhile – the scale of chemical use and the rate at which new chemicals are being designed and
462 manufactured is staggering. For example, although I mentioned earlier that the global of production
463 of PCBs was a large number – 1.4 million tonnes altogether – that is completely dwarfed by the scale

464 of *total* chemical release, which has been estimated at *200 billion tonnes per annum*.^{142,143} This figure
465 includes the full array of chemicals of commerce, most of which are more benign than POPs, but it
466 represents a huge total loading into the planetary system. There is also an ever-increasing ‘cocktail’ of
467 chemicals reaching our ecosystems. Over 235,000 chemicals are in use by society around the globe¹⁴⁴
468 and new synthetic chemicals are being developed, at a rate of 2000-3,000 per annum in recent
469 years.¹⁴⁵ In 2011, world sales of chemicals were estimated at \$3,500 billion, equivalent to ~\$500 per
470 year for every person on the planet.¹⁴⁶ Economists may consider this a ‘good thing’, but to me it is
471 signalling an ever increasing and unsustainable dependency on chemicals. There is a danger we can
472 get drawn into a cycle of chemical invention, marketing/manufacturing, use, ban/restriction,
473 replacement/substitution.^{145,147,148} So, a big future challenge is: how we can take our knowledge of
474 chemical fate, behaviour and effect, to stop new potentially troublesome chemicals from being
475 approved and registered in the first place?

476 At a time when the European Union has introduced greater transparency and accountability to the
477 chemicals registration process through its REACH legislation,^{149,150} we have also witnessed a shift in
478 where chemicals are made and wastes are handled globally, with China and India becoming the
479 ‘factories of the world’ and current projections suggesting production could double in just the next
480 10-15 years.¹⁴⁶ China is now the largest chemicals producer in the world, contributing 36% of global
481 chemical sales in 2018.¹⁴⁶ China is doing much to introduce its own chemicals and management
482 process,¹⁵¹⁻¹⁵³ and this is obviously a critically important opportunity to try and ensure best practice
483 for the benefit of future global chemicals management.¹⁵⁴

484 Regardless of the precise chemical species, these figures point to an enormous consumption of the
485 Earth’s resources, and huge demand on its ‘carrying capacity’ and ability to cleanse itself. Of course,
486 POPs and other forms of chemical pollution are just one of the many pressures and stressors on our
487 planetary system. This is occurring in concert with land use change, biodiversity losses, increased
488 urbanization, and climate change.¹⁵⁵ Indeed, chemical pressures interact with, and can accelerate,
489 some of those planetary changes too (e.g. CFCs and climate change; pesticides and biodiversity).

490 Meanwhile, in humans, the global burden of cognitive, reproductive and developmental disorders and
491 diseases linked to environmental pollution is rising in recent decades, with ~5 million deaths attributed
492 to environmental exposure and management of selected chemicals each year.¹⁵⁶ The European
493 Environment Agency¹⁵⁷ has highlighted environmental impacts from chemicals as an area of major
494 concern and predicted that these impacts will increase in the future due to global megatrends, such
495 as increasing urbanisation and climate change.

496 So, nearly 100 years after the first POPs were invented, where are we in the grand scheme of things?
497 Where are we now and what will the next decades bring?

498 Properly regulated chemicals provide societal benefits. However, there are many gaps in our
499 understanding of how chemicals impact the environment and how to accurately assess, predict and
500 manage these risks. My sense is that, right now, our scientific community is overwhelmed with the
501 scale of the chemicals management challenges we are being asked to address. The numbers of
502 chemicals are so large, the demand for tools and resources to manage them is enormous, and the
503 topic is hugely complex. Our response, as a scientific community, has therefore been to develop ways
504 of *listing, screening, ranking and prioritising* the thousands of chemicals currently being
505 manufactured, to use 'logic' in helping to assign resources and effort. Such schemes can use an array
506 of approaches, such as: physico-chemical property measurement and estimation; in-silico prediction
507 and computational machine learning to design and 'categorise' compounds and identify problems and
508 unintended consequences early; inventories; non-target screening of compounds in environmental
509 and biological indicator sample; targeted screening; bio-toxicity assays; read-across methods;
510 modelling; hazard ranking; and risk assessment.^{144,158-160} These are all vitally important endeavours
511 and will keep us all busy far into the future.

512 However, over and above this, there is an even bigger agenda and pressure on us, as a global
513 community and civilisation. We are faced with stark realities. How best to prioritise the use of the
514 planet's natural resources – the stocks of carbon, nutrients, industrial and precious metals etc. It has
515 been estimated that humans have now consumed the majority of all the Earth's petroleum

516 reserves.^{161,162} So, which organic chemicals (which largely use fossil fuels as the feedstock) should be
517 made and why? Which do we really need, that justify using the planet's resources to make? Plastics,
518 personal care products, agrochemicals, antibiotics and other pharmaceuticals...? How can we decide
519 and – perhaps more importantly – who should decide? Should that be the chemicals industry, who
520 can create and 'market' demand? Should it be the 'resource holders' – governments, multi-national
521 companies, other stakeholders, or customers and the free market, or international agencies? How can
522 scientists become involved and help drive the debate?

523 Our global community has identified and committed to 17 Sustainable Development Goals.¹⁶³
524 Pollution and chemicals management is relevant to most, if not all of them (e.g. number 3 – good
525 health and wellbeing; 6 – clean water and sanitation; 12 – responsible consumption and production).
526 Delivering these goals by 2030, or even coming close to delivering some of them, needs
527 knowledgeable, passionate and committed environmental scientists with great communication skills.
528 It's time to get involved!

529

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558

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955 **Table 1: POPs currently listed in the Stockholm Convention (October 2020)**

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957 **Annex A (Elimination)**

958

959 Aldrin*	Chlordane*	Chlordecone*
960 Decabromodiphenyl ether+	Dicofol*	Dieldrin*
961 Endrin*	Heptachlor*	
962 Hexabromobiphenyl+	Hexabromocyclododecane+	Hexabromodiphenyl ether & heptabromodiphenyl ether+
963		
964 Hexachlorobenzene*+	Hexachlorobutadiene+	Alpha hexachlorocyclohexane*
965 Beta hexachlorocyclohexane*	Lindane*	Mirex*
966 Pentachlorobenzene*+	Pentachlorophenol*	Polychlorinated biphenyls (PCBs)+
967 Polychlorinated naphthalenes+	Perfluorooctanoic acid (PFOA) and related compounds+	Short-chain chlorinated paraffins+
968		
969 Technical endosulfan*	Tetrabromodiphenyl ether and Pentabromodiphenyl ether+	Toxaphene*
970		
971		

971

972 **Annex B (Restriction)**

973 DDT*	Perfluorooctane sulfonic acid and related compounds+
974	
975	
976	

975

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977 **Annex C (Unintentional production)^**

978 Hexachlorobenzene	Hexachlorobutadiene	Pentachlorobenzene
979 PCBs	Polychlorinated dibenzodioxins	Polychlorinated dibenzofurans
980 Polychlorinated naphthalenes		
981		
982		

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983 **Proposed for listing under the Convention (as of October 2020)**

984 Dechlorane Plus+	Methoxychlor*	UV-328+
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988 **KEY:**

989 *Pesticide

990 +Industrial chemical

991 ^Note that some chemicals are deliberately manufactured as well as being unintentionally produced.

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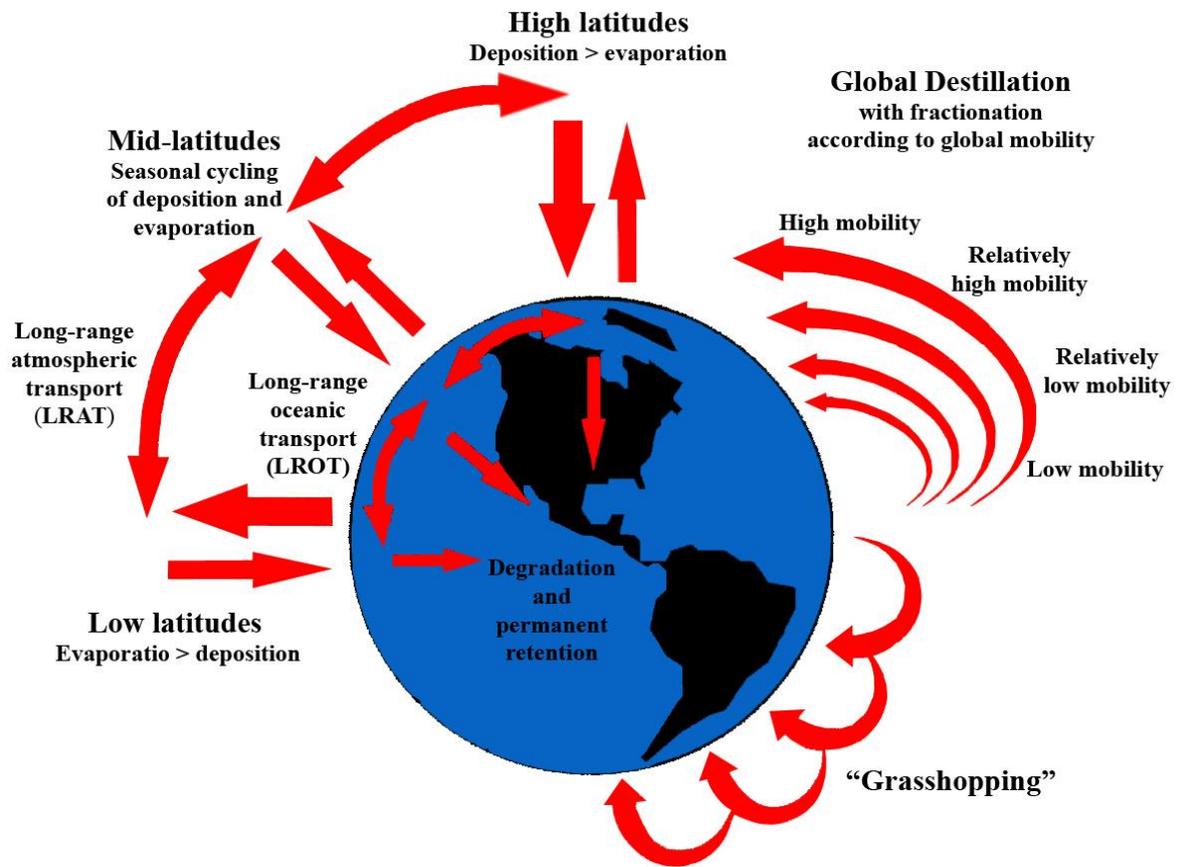
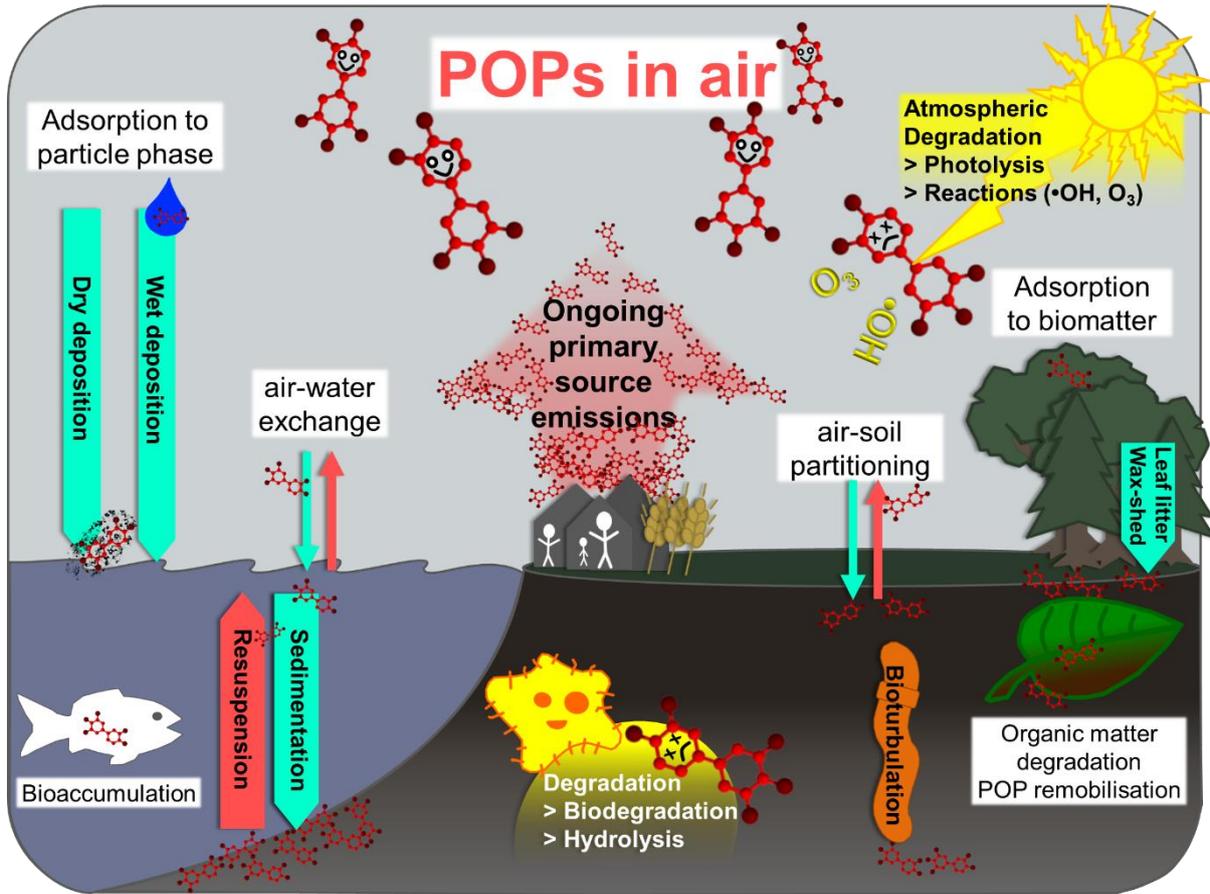


Figure 1. Global cycling of POPs (after Wania and Mackay 1996, adapted by Schuster, 2008)

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Figure 2: Illustration of some of the key compartments and processes controlling the environmental cycling of POPs (prepared by Jasmin Schuster).



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